1988-89
ANNUAL REPORT

OF THE

CREE BOARD OF HEALTH AND SOCIAL SERVICES OF JAMES BAY.

JUNE 1989
INTRODUCTION

The James Bay and Northern Quebec Agreement, signed on November 11th, 1975, between the Governments of Canada and Quebec as well as the Grand Council of the Crees (of Quebec), anticipated the creation of a Cree Regional Board which would be responsible for the administration of appropriate health and social services for all people, either permanently or temporarily residing in Region 10-B.

The Order in Council 12-13-1978, dated April 20th, 1978, materialized this section of the Agreement by creating the Cree Board of Health and Social Services of James Bay.

The Cree Regional Board, in addition to its prescribed powers, duties and functions respecting health and social services, as defined by the Act, can also maintain public establishments in one or more of the following four (4) categories:

Local Community Service Centre  
Hospital Centre  
Social Service Centre  
Reception Centre

The Cree Board of Health and Social Services of James Bay presently administers six public establishments, as well as six Services outlets situated in each Cree community of Region 10-B:

PUBLIC ESTABLISHMENTS

REGIONAL HOSPITAL CENTRE  
Chisasibi  
James Bay (Quebec)  
J0M 1E0  
Tel.: (819) 855-2844

CREE SOCIAL SERVICE CENTRE  
Chisasibi  
James Bay (Quebec)  
J0M 1E0  
Tel.: (819) 855-2844

WEESAPOU GROUP HOME  
Chisasibi  
James Bay (Quebec)  
J0M 1E0  
Tel.: (819) 855-2681

UPAAHCHIKUSH GROUP HOME  
951 Moisan  
Chibougamau (Quebec)  
G8P 1M9  
Tel.: (418) 748-4641
COASTAL L.C.S.C.
Chisasibi
James Bay (Quebec)
JOM 1E0
Tel.: (819) 855-2844

Coastal Service outlets:

Whapmagoostui
Hudson Bay (Quebec)
JOY 3C0
Tel.: (819) 753-2531

Wemindji
James Bay (Quebec)
JOM 1L0
Tel.: (819) 978-0225

Waskaganish
James Bay (Quebec)
JOM 1R0
Tel.: (819) 895-8833

Eastmain
James Bay (Quebec)
JOM 1W0
Tel.: (819) 977-0241

INLAND L.C.S.C.
Mistissini
Baie du Poste (Quebec)
GOW 1C0
Tel.: (418) 923-3376

Inland Service outlets:

Waswanipi
James Bay (Quebec)
JOY 3C0
Tel.: (819) 753-2531

Nemaska, Champion Lake
C/O Camp Nemiskau (Quebec)
JOY 3B0
Tel.: (819) 673-2511
One representative for each of the different Cree communities of the region usually served by the Regional Board, elected for three years from among and by the members of the community which he/she represents:

- Mr. James Neacappo  
  Chisasibi representative

- Mrs. Sophie Diamond  
  Waskaganish representative

- Mrs. Bella Petawabano  
  Mistissini representative

- Mrs. Maggie Minister  
  Nemaska representative

- Mrs. Lily Sutherland  
  Waswanipi representative

- Mrs. Marjorie Mark  
  Wemindji representative and Chairman

- Vacant  
  Whapmagoostui representative

- Mr. Roderick Mayappo  
  Eastmain representative

One Cree representative elected for three years by the Cree Regional Authority:

- George Blacksmith  
  Cree Regional Authority representative and Vice-chairman
Three representatives elected for three years from among and by the persons who are members of the clinical staff of any establishment of the said Region, with a maximum of one representative for each professional corporation:

- Dr. Thomas Shapiro
  Physician

- Mrs. Louise Carrier
  Nurse

- Mr. Abraham Bearskin
  Director of Youth Protection

One representative elected for three years among and by the members of the non-clinical staff of any establishment of the said Region:

- Mr. Jimmy Sam
  Administrative Technician

The Director of Community Health Department of a Hospital Centre, forming part of the Regional Board or with which the Regional Board has a service contract or his nominee or the Director of Professional Services or his nominee. The Cree Regional Authority shall appoint such person if there is more than one such centre:

- Dr. Elizabeth Robinson
  Head of the Module
  Northern Quebec Module

The General Manager of the establishment and, if there is more than one such establishment in the said Region, a person chosen from among and by the General Managers:

- Mr. Steven Beasrkin
  General Manager of the C.B.H.S.S.J.B.
  since March 22nd, 1988

There have been five (5) meetings of the Board of Directors during the period covered by the present report.
CREE BOARD OF HEALTH AND SOCIAL SERVICES OF JAMES BAY
MEMBERS OF THE ADMINISTRATIVE COMMITTEE
AS OF MARCH 31ST, 1989

- Mrs. Marjorie Mark (Chairman)
- Mr. Steven Bearskin
- Mr. Abraham Bearskin
- Mr. Roderick Mayappo
- Mrs. Lily Sutherland
- Mr. Jimmy Sam

There have been two (2) meetings of the Administrative Committee during the period covered by the present report.

CREE BOARD OF HEALTH AND SOCIAL SERVICES OF JAMES BAY
MEMBERS OF THE AUDIT COMMITTEE
AS OF MARCH 31ST, 1989

- Mrs. Marjorie Mark
- Mr. James Neacappo
- Mr. George Blacksmith
General Manager
Asst. General Manager
- Administrative Services
Director of Planning, Programming,
Communication, Research and
General Secretariat
Director of Regional Hospital
Centre
Director of Social Services Centre
- Health
Director of Inland L.C.S.C.
Director of Coastal L.C.S.C.
Director of Professional Services
Director of Human Resources
Personnel Management Consultant
Director of Finance
Assistant Director of Finance
Head of Purchasing
Coordinator, Patient's Services -
Val d'Or
Director of Youth Protection
Director of Institutional and
Non-Institutional Resources
*Group Home Coordinator - Coastal
*Group Home Coordinator - Inland
**NNADAP Coordinator - Coastal
**NNADAP Coordinator - Inland
Director of Nursing and Hospital
Services
Unit Coordinator
Unit Coordinator
Health Coordinator - Coastal L.C.S.C.
Social Coordinator - Coastal L.C.S.C.
Health Coordinator - Inland L.C.S.C.
Social Coordinator - Inland L.C.S.C.
Director of Auxiliary Services
Director of Maintenance Services
Head of the Kitchen

Mr. Steven Bearskin
Mr. Richard Vzina
Mr. Richard St-Jean
Mr. Michel Normand
Mr. Fernand Filion
Mrs. Lucie Caron
Mr. Daniel Beauvais
Dr. Reynald Cloutier
Mr. Nil Morriseau
Vacant
Mr. Lawrence Potter
Mr. Michel Dalton
Mrs. Dolores Audet-Washipabano
Mrs. Threse Snyder
Mr. Abraham Bearskin
Mr. Arnold Devlin
Mr. Edward Tapiatic
Mrs. Lynn Hanley
Mr. Edward Georgekish
Mrs. Jose Quesnel
Mr. Jean-Richard LeMay
Mrs. Danielle Allaire
Mr. J.J. Lamarche
Mrs. Ghyslaine Boilard
Mrs. Madeleine Larue
Mrs. Monique Laferriere
Mr. Michel Rache
Mr. George L. Pachanos
Mr. Roderick Matches
Mrs. Nellie House

* New positions to be financed
** Positions financed by Federal Funds
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GENERAL MANAGER'S REPORT
GENERAL MANAGER'S REPORT

On reading the Annual Activity Report of the Cree Board of Health and Social Services of James Bay for the period ending March 31st, 1989, it should be noted that 1988-1989 is the last year of implementation of the triennial programming and the on-going administrative reorganization of all services throughout Region 10-B. A great deal of time and effort was invested by our various centres and departments in our attempts to achieve the objectives within our triennial programming, this in addition to the day-to-day activities of our organization.

Our main goal, with respect to the above, is to enable the organization to improve the management of services as well as the delivery, quantity and quality of these services to the population of Region 10-B. The decentralization of the management of services is to lay the foundation for the eventual takeover, by the local population, of these services.

After three years, the state of situation on this matter is the following. First, our objectives are not completely fulfilled because we lack the necessary financial and human resources. Second, high turnover of our personnel in some departments restricts completion of important files for the Board. Finally, late answers regarding capital and operational funds from the Ministry or for new development explain many difficulties that we have to face on a daily basis.

We shall continue to make representations before the Government of Quebec, not only with the submission of our annual development budgets but also with direct contact with the appropriate government departments or agencies.

In addition to our day-to-day activities I would like to highlight some majors events or activities that were carried out or occurred within our territory during the course of this past year.

RESTRUCTURATION OF THE CBHSSJB

1988/89 was the final year concerning the restructuring of the CBHSSJB. We may say that our objectives were finalized with the completion of services or programmes where financial and human resources have been funded by the Ministry. Nevertheless, consolidating our organization in 88/89 will be viewed as an important year for evaluation of the state of situation on this matter. After two years, our new organigram approved by the Board of Directors is still not officially supported by the MSSQ. We have to finalize this file and therefore receive the appropriate budget for it.
Furthermore, the new orientations formulated by the MSSQ will change partially the mandate of the Board. New roles and some programmes will be transferred from the Ministry to the Board meaning for us more responsibilities and control over day-to-day activities.

MERCURY COMMITTEE

The Mercury Committee was established pursuant to the signing of the La Grande Phase II Agreement of November 1986. The representative for the Cree Board of Health and Social Services of James Bay on the Committee is Dr. Charles Dumont (Community Health Department-MGH).

The CBH is responsible for the implementation and administration of the health segment of the Agreement and manages a budget of $4.1 million over a ten-year period. We are presently in year three and planned activities are going smoothly. A special conference regarding mercury contamination was held on August 23rd and 24th, 1988 at Val d'Or, Quebec.

PERSONNEL

We are still facing a high turnover regarding the CBH's personnel. Nursing personnel in the outposts is a big part of it and also some senior and middle managers resigned last year. Better working conditions for the nurses should improve the situation in the coming years. Also, a new bargaining unit was granted for nurses working for the Cree Board of Health and Social Services of James Bay.

Our medical manpower plan is now completed and approved by the MSSQ. Twelve doctors and a full-time Director of Professional Services give medical services in our region. This will permit us to have a better allocation of medical resources for the communities.

In spite of the constraints and actual limits regarding day-to-day activities, our personnel provided the best services for our communities and maintained good motivation and spirit in the performance of their duties.

PHYSICAL RESOURCES

Lodging for our non-resident personnel and office space are still a major concern for us. With increased medical personnel, more families coming up north and new support personnel, we are facing a lack of space which may jeopardize services to our population. We may be in a position of stopping the recruitment of non-resident personnel (ex.: doctors/dentists) because we have no place to lodge the families or space office for adequate services.
We are still waiting for an answer from the MSSQ regarding the new clinic for the community of Whapmagoostui. The functional plan was sent one year ago with the approval of the Band Council and CBH. We hope this year will be a positive one on that file.

For the Ouje-Bougoumou Community, we are in a phase of consultation on a proposed functional plan regarding health and social services to be provided in the future. With the approval of the community, this project will be sent to MSSQ for funding required for these services, along with the needed facilities for the personnel.

**LINKS WITH CREE AUTHORITIES**

In the continuous process of the implementation of the James Bay and Nothern Quebec Agreement, direct contact is maintained with the CRA and the Grand Council of the Crees (of Quebec). As one of the major Cree entities the CBH provides continuous information to the Regional Authorities on our major files and our situation.

**TRAINING**

Training for our personnel, especially Cree personnel, is still a major objective for the CBH. On that matter, we made many contacts and consultations with the MSSQ. The state of situation regarding training is one of continuous work with the Cree School Board and other agencies on career awareness in health and social services fields.

A group of 10 Cree students are presently taking a Nursing program at John Abbott College in Montreal. We sincerely hope they will continue to have motivation and patience for the duration of their course, so the CBH will finally have more Cree nurses for our health services. Also, CBH is still working on training file for the community workers. We hope for next year there will be community workers attending course in Social Work with the required financing from the MSSQ to do so.

**BUDGET**

For year 88-89, CBH expenses are more higher than revenues. We are still lacking of adequate budgets for services to be provided to our beneficiaries. The health sector is the most problematic one. Despite of better budgets and services control, operational funds related to health sector are not adequate. With a higher number of doctors, other costs related to their activities were not fully funded. Also, we are still waiting for the payment of some projects (laboratory, communication, etc.) creating a higher deficit. Finally, a high turnover rate of nursing personnel (recruitment, private agencies, etc.) is also part of the reason for this deficit.
CONCLUSION

The above are some of the major files that have been dealt with and some of which are on-going.

As one continues to read this report, you will realize that there has been a great deal of activity throughout our region, and each department has specific objectives to attain. However despite many problems along the way we have always moved forward in a positive direction. We are very confident that the next year will see adequate improvement and this will be to the benefit of the people of Region 10-B.

____________________

Steven Bearskin

General Manager
As you will see in this activity report the Chisasibi regional hospital centre experienced many changes during the last year.

Main events

- The director of the hospital resigned.
- The pharmacist resigned.
- The director of professional services resigned.
- Arrival of replacements.

Director of the hospital

- Hiring of a director of professional services.
- The mission of the hospital will be further defined in the coming year. This is an important undertaking which will determine all future developments.
  - Acute cares.
  - Prolonged cares.
  - Day hospital.

We will thus specify our activities in each of these sectors.

DEPARTMENT OF GENERAL MEDICINE

This past year saw a significant reduction manpower due to the departure of staff. As a result, much of the energy of the remaining members was channelled into the maintenance of the status quo. With the help of the D.S.P., we maintained a steady flow of replacement physicians, and were able to continue full services at replacement physicians, at the hospital. The coastal villages, in many cases, were forced to endure prolonged periods without medical visits, but no significant difficulties arose from this.

The long-awaited expansion of the external clinic was not realized, putting further limitations on planned advances to our out-patient services. The medical side saw enlargement of the Pediatrics ward, as well as the addition of acute care beds.

why
0.5 rate at 55°
> fever > days
FAMILY MEDICINE PROGRAM

As a program, we are reaching some form of maturity. It is, of course, the change of staff that keeps the program young.

Both students and residents again visited our region, keeping the program functional 10 months of the 12.

A visit from the McGill liaison officer found our site to be a suitable, pleasant experience for their learners. Furthermore, two of our staff members attended teaching conferences at McGill, raising the level of teaching, one of these teachers has now taken over the program.

The program continues to thrive, and McGill has informed us that there will be an increase in the proportion of residents. We hope that this will be a boon to recruitment, as it is these residents who have job-seeking on their minds.

MEDICAL ARCHIVES

1988-1989 was the year of the standardization of medical files. On March 31st 1989 only one third (3 000) of the 11 000 files had been reviewed.

Two researches were performed during the year; one respecting mental disorders and the other was actually a epidemiologic survey of children who benefited from the MCH program.

Following are statistics on hospital movements throughout the two last financial years (1987-1988 and 1988-1989).

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<th></th>
<th>Medicine</th>
<th>Obstetrics</th>
<th>Pediatrics</th>
<th>Total</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Acute cares</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Medicine</td>
<td>9.6</td>
<td>3.6</td>
<td>3.9</td>
<td>7.0</td>
</tr>
<tr>
<td>Obstetrics</td>
<td></td>
<td></td>
<td></td>
<td>2.9</td>
</tr>
<tr>
<td>Pediatrics</td>
<td></td>
<td></td>
<td></td>
<td>4.8</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td>9.6</td>
<td>3.6</td>
<td>3.9</td>
<td>7.0</td>
</tr>
<tr>
<td>Newborns</td>
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<td></td>
<td>3.3</td>
</tr>
<tr>
<td><strong>Prolonged cares</strong></td>
<td></td>
<td></td>
<td></td>
<td>3.0</td>
</tr>
<tr>
<td>Medicine</td>
<td>262.0</td>
<td><strong>43.0</strong></td>
<td></td>
<td><strong>43.0</strong></td>
</tr>
<tr>
<td>Pediatrics</td>
<td>.0</td>
<td>.0</td>
<td></td>
<td>.0</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td>262.0</td>
<td><strong>43.0</strong></td>
<td></td>
<td><strong>43.0</strong></td>
</tr>
</tbody>
</table>

** We get this figure by dividing the number of hospitalization days by the number of discharges (1310 - 5).

### NUMBER OF TRANSFERS TO OTHER HOSPITAL CENTRES

<table>
<thead>
<tr>
<th></th>
<th>Medicine</th>
<th>Obstetrics</th>
<th>Pediatrics</th>
<th>Total</th>
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<tr>
<td><strong>Acute cares</strong></td>
<td></td>
<td></td>
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</tr>
<tr>
<td>Medicine</td>
<td>16</td>
<td>1</td>
<td>4</td>
<td>21</td>
</tr>
<tr>
<td>Obstetrics</td>
<td></td>
<td></td>
<td></td>
<td>10</td>
</tr>
<tr>
<td>Pediatrics</td>
<td></td>
<td></td>
<td></td>
<td>7</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td>16</td>
<td>1</td>
<td>4</td>
<td>21</td>
</tr>
<tr>
<td>Newborns</td>
<td>0</td>
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<td></td>
<td>1</td>
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### DEATHS

<table>
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<tr>
<th></th>
<th>Medicine</th>
<th>Obstetrics</th>
<th>Pediatrics</th>
<th>Total</th>
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</thead>
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<td>Medicine</td>
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<tr>
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<tr>
<td>Pediatrics</td>
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<td></td>
<td></td>
<td>1</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td>10</td>
<td>0</td>
<td>1</td>
<td>11</td>
</tr>
<tr>
<td>Newborns</td>
<td>0</td>
<td>0</td>
<td></td>
<td>0</td>
</tr>
</tbody>
</table>
LABORATORY

The extension of the laboratory was finished in 1988-1989 so we had room to install new devices. The following are new tests we are now able to perform at our laboratory:

- Chlamydiazyme (chlamydia screening) with a Quantum machine lent by the Abbott company.
- Rubascan (screening of rubella antibodies).
- Gonorrhea screening culture done at the clinics (GO slides).
- Identification of enterobacteriaceae by a new technique (microscan) which also allows us to perform antibiograms with an increased quantity of antibiotics. The technique is more standardized for a better reliance of results.

The purchase of a new Coulter Counter haematology machine is also programmed.

Here are some statistics respecting the number of tests and units.

<table>
<thead>
<tr>
<th>Year</th>
<th>Number of tests</th>
<th>Number of units</th>
</tr>
</thead>
<tbody>
<tr>
<td>1987-1988</td>
<td>69 400</td>
<td>290 000</td>
</tr>
<tr>
<td>1988-1989</td>
<td>67 811</td>
<td>262 989</td>
</tr>
</tbody>
</table>
The reduction in the number of units might be a result of the lower number of permanent physicians who are otherwise more experienced and thus less inclined to use the laboratory to formulate their diagnosis.

Breakdown of the tests and units performed at the Chisasibi Laboratory according to each sector, for 1987-1988 and 1988-1989.

<table>
<thead>
<tr>
<th>SECTOR</th>
<th>1987-88</th>
<th></th>
<th>1988-89</th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>TESTS</td>
<td>UNITS</td>
<td>TESTS</td>
<td>UNITS</td>
</tr>
<tr>
<td>Haematology</td>
<td>6,560</td>
<td>43,460</td>
<td>6,601</td>
<td>41,7792</td>
</tr>
<tr>
<td>Biochemistry</td>
<td>20,038</td>
<td>98,959</td>
<td>20,019</td>
<td>84,6642</td>
</tr>
<tr>
<td>Bacteriology</td>
<td>29,553</td>
<td>78,043</td>
<td>27,625</td>
<td>65,6689</td>
</tr>
<tr>
<td>Serology</td>
<td>2,464</td>
<td>10,369</td>
<td>2,153</td>
<td>5,5541</td>
</tr>
<tr>
<td>Urine</td>
<td>2,408</td>
<td>12,508</td>
<td>1,949</td>
<td>11,0070</td>
</tr>
<tr>
<td>Blood bank</td>
<td>568</td>
<td>3,704</td>
<td>825</td>
<td>7,1114</td>
</tr>
<tr>
<td>Handling</td>
<td>7,804</td>
<td>43,078</td>
<td>8,639</td>
<td>42,1141</td>
</tr>
<tr>
<td>TOTAL</td>
<td>69,395</td>
<td>290,121</td>
<td>67,811</td>
<td>252,989</td>
</tr>
</tbody>
</table>
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<td>290,121</td>
<td>67,811</td>
<td>252,989</td>
</tr>
</tbody>
</table>
RADIOLOGY AND ELECTROCARDIOGRAM

The department experienced changes among its staff in 1988-1989. Ginette Labarre, the full-time technician for two years, quit on October 2nd 1988. Lina Phremingnion replaced her while Lucille Bourque took up the part-time position on September 26th, 1988. On February 13th 1989 Lina left on a preventive maternity leave and still plans to come back on March 1990. Lucille became the full-time technician and Annie Tremblay was hired on March 13th 1989 on a part-time basis until Lina comes back.

Opening hours were also changed to one week from 8h to 18h30, and the other from 8h to 18h. When there is only one technician in Chisasibi the office is open from 9h to 17h. A technician is always available on nights and weekends.

Besides regular work:

- New fitting-out of the office.
- Updating of the files of patients deceased by 1/27/89.
- Study on the need of a portable machine.
- Study on the need of an echographic machine.

Material

- Purchase of a new electrocardiograph, the Sicard 440 four-channel model from Siemens Electric Limited, complete with interpretation and cart.
- On November 15th 1988, a new desk, chairs, filing cabinet, electric fixtures and telephone were installed and walls were painted.
- An electronic typewriter was purchased on 14/1/89.
- An ventilation system was installed in the black room.
- Purchase of curv-X cassettes for better images.

We are about to have a room shortage for the storage of master envelopes.

The X-ray machine is getting old and should be replaced shortly. A portable machine would be very useful.

Generally speaking, the department is running well with a small volume and is absolutely necessary in a regional hospital.
Here are some relevant statistics.

I. **NUMBER OF PATIENTS**

<table>
<thead>
<tr>
<th></th>
<th>1987-88</th>
<th>1988-89</th>
</tr>
</thead>
<tbody>
<tr>
<td>Hospitalized patients</td>
<td>137</td>
<td>162</td>
</tr>
<tr>
<td>Outpatients</td>
<td>1,131</td>
<td>1,015</td>
</tr>
<tr>
<td>Referred patients</td>
<td>313</td>
<td>230</td>
</tr>
<tr>
<td><strong>Total:</strong></td>
<td>1,581</td>
<td>1,407</td>
</tr>
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</table>

II. **NUMBER OF EXAMINATIONS**

<table>
<thead>
<tr>
<th></th>
<th>1987-88</th>
<th>1988-89</th>
</tr>
</thead>
<tbody>
<tr>
<td>Hospitalized patients</td>
<td>206</td>
<td>209</td>
</tr>
<tr>
<td>Outpatients</td>
<td>1,347</td>
<td>1,253</td>
</tr>
<tr>
<td>Referred patients</td>
<td>452</td>
<td>292</td>
</tr>
<tr>
<td><strong>Total:</strong></td>
<td>2,059</td>
<td>1,754</td>
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</table>

III. **NUMBER OF UNITS**

<table>
<thead>
<tr>
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<th>1987-88</th>
<th>1988-89</th>
</tr>
</thead>
<tbody>
<tr>
<td>Hospitalized patients</td>
<td>749</td>
<td>978</td>
</tr>
<tr>
<td>Outpatients</td>
<td>7,496</td>
<td>8,913</td>
</tr>
<tr>
<td>Referred patients</td>
<td>3,329</td>
<td>2,099</td>
</tr>
<tr>
<td><strong>Total:</strong></td>
<td>11,574</td>
<td>11,990</td>
</tr>
</tbody>
</table>

IV. **NUMBER OF FILMS**

<table>
<thead>
<tr>
<th></th>
<th>1987-88</th>
<th>1988-89</th>
</tr>
</thead>
<tbody>
<tr>
<td>Hospitalized patients</td>
<td>266</td>
<td>220</td>
</tr>
<tr>
<td>Outpatients</td>
<td>2,462</td>
<td>2,275</td>
</tr>
<tr>
<td>Referred patients</td>
<td>923</td>
<td>531</td>
</tr>
<tr>
<td><strong>Total:</strong></td>
<td>3,651</td>
<td>3,026</td>
</tr>
</tbody>
</table>

V. **MOST ACTIVE PERIOD:** From Feb. 26th to March 31st 1989

VI. **LESS ACTIVE PERIODS:**
- From May 24th to June 21th 1988
- From December 4th to 31th 1988
DENTAL SERVICES

Dentistry

- Nomination of a new chief of Dentistry.
- Reorganization of the dentistry.
- Purchase of a new equipment in Great Whale.
- Consolidating of the prevention programme.
- Meeting with the Ministry in order to evaluate the dental care situation and to recommend to the Ministerial Committee the hiring of a new dentist.

Dental hygiene

This year most of the time was spent on the school dental health programme, the evaluation of the fluoride pills programme, the visits to communities and the dental health month.

A new dental health programme has been devised in order to ensure a better learning progression and implementation of the programme at school. Thirty-six new activities for pupils from kindergarten to grade six were prepared. "Toothbrushing", "fluoride pills" and "dental screening" activities were integrated to the new programme.

The programme was implemented by community health representatives in seven of the eight villages (Waskaganish has no one to take over the programme).

While I was visiting the schools I performed screening examinations in pre-kindergarten, first, third and fifth grade classes. I thus examined 865 out of 978 children, among which 634 were referred to the dentist. That means 73% of children needed to be treated.

In the spring I made follow-ups and sent 269 letters to the parents of those who still did not show up at the dentist's office. So 42.5% of referred children were not yet treated.

In 1987-1988 the fluoride pills activity was evaluated for the first time. Results show teachers' 55.5% participation in the evaluation and 57.8% actual global participation in the programme. The evaluation report is now available.

This year evaluation covers the toothbrushing activity for the first time and the fluoride pills activity for a second consecutive year. Because we modified the sheets and teachers are more open, evaluation reports for toothbrushing and fluoride pills activities will be available in July.
During the dental health month, three activities were organized in all eight villages: a quiz at the community radio, an information stand, and meetings with students of secondary IV, V and adult education levels respecting dental health professions.

Priorities for 1989-1990 are:
- To prepare a course on dental hygiene intended for expecting women.
- To ensure the continuity, follow-up and evaluation of the dental health programme.

PHARMACY

This was a specially difficult year for the Pharmacy.

Since the last permanent pharmacist’s departure in August 1988, the running of the department has been ensured by temporary replacements except for a three-month period from December to February.

We presently do anything possible to hire a new permanent pharmacist and thus bring more stability to this department.

In cooperation with the Planning and Programming department, we will undertake a study on the consumption of medicines and the functioning of the Pharmacy. This study is believed to help us reorganize and chiefly rationalize the management of the Pharmacy.

NURSING

1988-1989 was a busy year. Changes in the administrative team were realized with the nomination of two new assistant head nurses and the hiring of two new nursing coordinators.

Hospital services ran smoothly. Sanigesclo, a consultant company, sent us their final report enabling us to better manage human and material resources at the building maintenance level.

Pediatrics was moved to spacious premises thus providing our clientele with a better comfort.

Over 53 participants attended the seven training courses we organized (Obstetrics, Newborn resuscitation, Adult physical examination, Organizational process, Particip-active management, Inhalotherapy, Mercury programme).
Highlights

- 25 nurses were orientated at the hospital centre.
- Two nursing coordinators were hired.
- Two nursing assistants are on training.
- Four nurses left the hospital for the LCSC.
- One nurse is on a long-term sick leave.
- One nurse is on a leave without pay.
- One native nurse is on special training.
- 16 nurses quit our organization.
- No changes among beneficiary attendants.

- Almost 1 000 hours of orientation were provided.
- Over 100 hours of training.
- All kinds of leaves totalled 1 500 hours.
- Leaves without replacement totalled 525 hours.
- Medivac totalled 200 hours.

<table>
<thead>
<tr>
<th></th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>Admissions</td>
<td>458</td>
<td>461</td>
</tr>
<tr>
<td>Days/presence</td>
<td>5 891</td>
<td>6 366</td>
</tr>
<tr>
<td>Days/pediatrics</td>
<td>159</td>
<td>209</td>
</tr>
<tr>
<td>Births</td>
<td>53</td>
<td>64</td>
</tr>
<tr>
<td>Outpatients</td>
<td>16 300</td>
<td>15 708</td>
</tr>
</tbody>
</table>
A word from the Director of the Cree Social Services Centre

This last year 1988-89, the Cree Social Services Centre was for the first time true to its vocation which is to deliver specialized (2nd line) and residential (3rd line) services to the Cree population of Region 10B.

The creation of the two (2) C.L.S.C. (Coastal and Inland) last year meant that all general (1st line) social services and prevention programs such as NNADAP would be handled by the C.L.S.C. community workers. Thus leaving the social service workers of the Cree Social Services Centre free to devote more time and energy to specialized social services.

Hence this last year, we feel that Cree children benefited of better protection services through a more stringent application of the Youth Protection Act. This also applied to the young offenders. This past year more cases were prosecuted under the Young Offenders Act.

Our resources sector has also known considerable development. Our two (2) group homes, Weesapou in Chisasibi and Upaachikush in Chibougamau, received for the first time sufficient budget to function efficiently.

The same type of development occurred in our non-institutional resources. We now have sufficient budget to operate all categories of foster homes for children, adults and elders.

The three (3) directions of the Cree Social Services Centre: Professional Services, Youth Protection and Resources, have as a general rule met most of the objectives spelled forth in our Triennial Programming which is ending this year.

The resource direction even went beyond its triennial programming and organized a summer daycare program for handicapped children as a pilot project. This latter project was so successful that the Cree School Board, in collaboration with us decided to pursue this program on a regular basis.

Generally speaking, I feel that 1988-89 has been a good year for the Cree Social Services Centre. We increased the quantity and improved the quality of specialized (2nd line) services, and again considerably developed residential (3rd line) services.

In the coming year we will try to improve furthermore the quality of our professional services and we will make every effort possible to provide comprehensive services and programs to mentally ill clients. Naturally we will continue the nativization of our services.
Professional Services Direction

Although this position exists in our organizational structure, we still have been unable to fill it due to budgetary restrictions. Nevertheless, this position just like the previous year has been filled on an interim basis by the Director of the Cree Social Services Centre.

The Director of Professional Services was responsible for the overall quality of social services offered to the population. Also, the Director of Professional Services assumed the responsibility of providing in-house training programs to the social service workers, and in collaboration with the staff development of Shawbridge Youth Centres, to provide training and up-grading programs to all of our resource workers.

Finally, the Direction of Professional Services, with the collaboration of the Resources Direction and with outside resources, namely the Shawbridge Youth Centres is still involved in trying to develop a theoretical model of Cree psycho-social intervention to further enhance our nativization objective.

Youth Protection Direction

This direction offers two (2) types of services. The first one is a social protection service offered to youth whose security and development is compromised through abuse or neglect. The other one is for young offenders, that is young people under 18 years of age who committed an offense or infraction against the law or a federal regulation or against provincial and municipal laws, regulations and by-laws.

The majority of these latter cases are referred to us by the Crown Prosecutor after the police has accumulated sufficient evidence to charge a youth under the Young Offenders Act.

The lengthy absence of the Director of Youth Protection for health reasons has slowed down the development of the service. However, the Director of Youth Protection position was assumed by the Director of the Cree Social Services Centre and protection services as such were always available.

Institutional and Non-Institutional Resources Direction

This is the direction that has known the most development in the past year.

Our two (2) group homes now have sufficient budget to offer quality rehabilitation services to problem youth who undergo residential treatment.
Furthermore this direction has been able to obtain the confirmation that the Ministry of Health and Social Services will finance the construction of the new dwelling of the Upaachikush Group Home. This group home was temporarily established in Chibougamau since most of its young inland Cree clients were going to school in Chibougamau. With the complete high school program now being offered in Mistissini, Upaachikush Group Home will relocate itself to that community during the coming year.

An important file regarding our non-institutional services was the categorization of our foster families. We finished categorizing our three (3) types of foster families: for children, for adults and for elders. Each type of foster family now has three (3) categories: Regular, Special and Rehabilitation.

Also we were very successful in increasing our non-institutional resources budget, in fact we more than tripled the budget from what it was last year.

The Resource Direction was also the main contributor to our pilot project for handicapped children in Chisasibi. What initially started out as a temporary summer day program became a permanent school program when the Cree School Board, the Chisasibi Band Council, the Association of Parents of Children with Special Needs and ourself, the Resource Direction of the Cree Social Services Centre, all contributed in providing educational and rehabilitation services to this clientele that had previously been so neglected.
WEESAPOU GROUP HOME

Group Home Services:

The Weesapou Group Home provides group care services to Cree youth from the five (5) James Bay coastal communities of Waskaganish, Eastmain, Wemindji, Chisasibi and Whapmagoostui.

The group home has a staff of eight (8) native workers comprising of:

one (1) co-ordinator
one (1) childcare worker
two (2) couples, regular house parents
one (1) couple, relief house parents

Record of Principal Activities - Statistical Summary 1988-89

Total number of youth in placement 28
Teenage Boys 20
Teenage Girls 6
Young Offenders Act -Open Custody Placements 10
Youth Protection Act Placements 16
  Article 38 - Court Order 12
  Article 54 - Voluntary Measures 4
  Article 46 - Urgent Measures 0
Total jour de presence 2187
Home Visits by group home clients 346
Back-up Reception Centre 55
Hospitalization 1
AWOL 17
Discharged Clients 20
Average number of clients per day 6
Weesapou Group Home operating permit is for: 7
Program 1988-89
The Traditional Activities Program of the Weesapou Group Home is vital part in the educational and counselling process. The cultural training in the Cree way of life takes place during these activities. The program is important because the youths get to understand the difference the non-native and Cree way and this in itself is a treatment process for the Indian youth.

The group home tries to follow the yearly cycle of the Crees' traditional activities and it is as follows:

a) Spring goose break - three (3) camps
   Seal River - April 28 to May 22, 1988 25 days
   South Camp - April 28 to May 24, 1988 27 days
   Inland Camp - April 28 to May 15, 1988 18 days
   Note: Seal River and South Camps stayed longer due to helicopter availability.

b) Trip to Lond Island/Seal River
   August 2 - 8, 1989 6 days

c) Fall goose break - Loon Island
   September 17 - 25, 1988 9 days

d) Preparation of Winter Camp
   November 5 and 6, 1988 2 days

e) Mini Caribou Hunt
   December 2 - 4, 1988 2 days

f) Ice fishing trip to Seal River
   April 14 to 18, 1988 4 days

Total overnights in pursuit of traditional activities including weekends 62 days

Weekend trips from the village, hunting small game and fishing 15 days

Total days traditional activities 77 days
Miscellaneous

1. Orientation of childcare workers in Chibougamau
   May 16 - 20, 1988

2. Security and Safety Workshop in Chibougamau for Co-ordinator, Childcare worker, one houseparent couple
   June 20 - 24, 1988

3. Group Home clients Christmas Holidays
   December 16, 1988 to January 4, 1989

4. Hiring of Tutor - Josée Norbert
   April 3, 1989

5. Training Session with Joan MacLean and Estelle Turner for group home staff and Social Service Workers
   March 13 - 17, 1989

6. Conference attended on Youth in Thompson, Manitoba for co-ordinator
   March 29-31, 1989

Plans (1989-90)


2. One houseparent couple to be on a leave of absence from June to October

3. Present relief houseparents to replace above mentioned houseparents.

4. Hiring of relief houseparent couple
During a part of the financial year 1988-1989, the general management of the Coastal LCSC was assumed by an interim director since the incumbent was on a prolonged maternity leave.

This disruption added to the wide range of files to supervise and to the great amount of time spent on auxiliary services prevented us to realize the objectives set at the beginning of the year.

Our objectives for the next year therefore read as follows:

1) To improve the housing conditions of non-resident personnel.
2) To evaluate material and human needs related to auxiliary services in the four (4) coastal communities.
3) To finalize a document stating LCSC's policies and procedures.
4) To formalize a system to control the delivery of purchases and the repair of material.
5) To facilitate the integration of a new phone system installed in the four (4) coastal communities.
6) To inventory the available material and replace obsolete apparatus in the four (4) coastal communities.
7) To improve the training of native employees working as general helpers in a northern establishment.
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* REGISTER OF BIRTHS

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* REGISTER OF BIRTHS
** REGISTER OF DEATHS
In 1988, NNADAP was put under the direction of the LCSC which is considered a first line service. One year has gone by: NNADAP has managed to live up to its expectation with this new organization well adapted to its norms and standards.

Nevertheless, throughout the year NNADAP has met most of its objectives in respect to the 1988-89 NNADAP contribution agreement. We also had managed to answer specific expectations that were put forward by most band councils.

It was within our mandate to implement projects and events in collaboration with resource groups, entities and organizations in order to build a stronger program that answers people's needs within their respective communities because we believe they know what's needed at the community level in terms of alcohol, drugs and solvents abuse.

For example, during the awareness week on November 13-19, 1988 the first local alcohol and drug abuse conference was held in Chisasibi, and a follow-up has been done of the recommendations that were put in place. Also, the second annual conference on Alcohol and Drug abuse was hosted by the Wemindji Band Council, NNADAP also took part in the process.

However, over the past few years NNADAP was not recognized; for most people had the impression the Alcohol and Drug Abuse prevention workers were placed in the communities to tackle directly the menace of Alcohol and Drug Abuse; but we have managed to change this perspective. On the other hand prevention means seeking alternatives by working with youth in development organization and community organization, so they can be self sufficient in the long run, youth of today need allies to depend on as well as NNADAP workers to meet their goals. For example, Waskaganish where the Band Council assisted the NNADAP worker to obtain funds for the youth organization which received $24,000.00 to establish a drop-in centre. Now this is reality and a given opportunity for the youth.

In most communities NNADAP workers gave an effort to visit the schools to do presentations on the effects and consequences of alcohol, drugs and solvents abuse elementary and secondary levels, by showing video tapes and using documented material. This will be on-going until a curriculum is development with the Cree School Board on alcohol, drugs and solvent abuse.

In the administrative aspect of NNADAP we have drafted new forms to accelerate the process of funding request to promote activities where money is required, this has improved the competence of all NNADAP workers in region 10-B.
Furthermore, in reference to objective no. 3 of 1988 - 89 NNADAP contribution agreement, we are to define a training program that will allow the NNADAP prevention workers to specialize in the field of alcohol and drug addiction. With the assistance of Henri Tremblay, the program officer in Ottawa, we met several interested organizations and firms that would submit a proposal to NNADAP according to its need. This issue is still in progress.

In other communities that have no recreational facilities for youth, NNADAP will take a stand by working closely with entities and organizations.

In closing, I just want to emphasize that NNADAP helps individuals that want to help themselves. The decision is yours.

SOCIAL COORDINATION

The year 1988-1989 was characterized by the consolidation of the role of ordinary first line social services. Although LCSC community workers receive, evaluate and orientate all kinds of requests, they essentially take in charge the following three categories of services:

1) Services provided to children, youth and families experiencing difficulties.

2) Services related to drug and alcohol abuse.

3) Home support services provided to families, adults and elders loosing their autonomy.

Here are the social coordination's main achievements during the last year in order to help community workers to undertake these tasks more efficiently:

- A cardex on orientation, policies, procedures and elements of social evaluation: this tool allows a better use of supervision time since community workers can now proceed by themselves to the first evaluation steps.

- A new "Progress Notes" form replaces the previous inadequate "Intervention Sheets".

- Implementation of new statistical forms used by community workers to better describe activities and clienteles.

- A proposal for a subsidized programme aiming at reducing family violence in region 10-B has been accepted by the Department of Indian Affairs. Consultations in order to finalize the proposal will be undertaken from May to September 1989.
Supervision has been concentrated on functions: intake, assessment, referral or caseload.

A five-day training session on home support services for LCSC community workers and home care workers was held in Chisasibi from August 8th to 15th, 1988. According to the educational material distributed and the follow-up done by the Coordinator, it seems that this programme is now running well, that cases are better evaluated and that employees have a better self-esteem and really feel they are part of the social service team.

Community workers increased their participation in the committees, special projects and preventive actions orientated towards community development (ex.: support to youth, women and health committees, programme for the support of elder's autonomy, etc). A lot of professional support must be provided so that community workers be encouraged to be more visible.

The Social Coordinator did three visits in each community (but only one in Eastmain) in order to meet band councils, the personnel, and to evaluate the keeping of files.

Although the data collecting system is not yet computerized, some relevant tools are already available. But we did not have enough resources to compile the statistics received in Chisasibi as regards the number of interventions per clientele and per problems.

The Social Coordinator had to take over the direction of the LCSC for the last six weeks of the year in the detriment of the follow-up and supervision of the five communities.

Our priority remains the same: the training of personnel. The Coastal LCSC will therefore try to allot more human and financial resources to the professional support of our employees who are, of course, the key element in the quality of the social services provided to the population.
DIETICIAN

The dietician serves the eight communities through the two LCSCs by giving top priority to community health and by acting as a consultant and resource person in other fields (diet therapy and food services) and for other health professionals and organizations throughout the James Bay territory.

COMMUNITY HEALTH

1. Nutrition Education Programme (adapted to native population)

Continuation of the programme in all schools of the territory except Waskaganish, for grades 1 to 7.

Objectives: Allow students to acquire basic knowledge in nutrition and therefore improve their eating habits.

Related activities: - C.H.R.: 1-day training
- Principals and teachers: briefing in the beginning of school year
- Evaluation and improvement of programme.

2. Nutrition Month

1989 theme: "Healthy Eating for a Healthy Weight"

Activities organized: (for adults and young adults)

- broadcast of a video and radio message in 6 communities
- nutrition bingo in 5 communities
- "Information Day" on individual healthy weights, eating habits, weight loss, etc in all communities.
- one week of healthy menus at the hospital cafeteria.
- Indian legend written on nutrition and health.

DIET THERAPY

1. Diabetes: Development of a procedure and a teaching kit the CHRs will use to teach an individualized diabetic diet to diabetics of all communities.

2. Consultations: 35 patients of all communities were seen for diet counselling.

FOOD SERVICES

Revision of the 4 week cycle menu elaborated by the dietician for the cafeteria to be implemented during the summer.
PRIORITIES FOR 1989 - 90:

- Diabetic diet education
- Obesity Programme
- Development of a diet manual and teaching aids.

HEALTH COORDINATOR

After 1 1/2 year in this position and with the help of other interveners we realized several projects notably as regards the standardization of clinics, the improvement of cares and a better integration of non-resident personnel.

Here are some of our achievements for 1985-1989:

1. With the Archivist’s participation, implementation of a new system for the keeping of beneficiaries' files which have also been standardized.

2. With the laboratory technicians' participation, standardization of the techniques used.

3. Implementation of standard index cards for the follow-up of expectant women, cases of tuberculosis and chronic patients.

4. Implementation of two cardex: one on community health programmes, one on the organization and general functioning of establishments.

5. Two annual meetings with the nurses in charge facilitated the integration of these realizations.

6. Visits in the communities were as follows in 1989: four in Great Whale, three in Wemindji, four in Eastmain, two in Waskaganish.

7. The nine new permanent employees who came to work in the communities attended a one-week orientation session.

8. CHRs attended one week of supervised training and few days of consultation in order to determine needs.

9. 31 different nurses performed some 56 replacements (with all the usual consequences...).

For 1989-1990 the standardization of the functioning of clinics remains a priority. Here are some coming activities:

- To control the observance of the procedures already implemented.
- To update the already existing material.
- To finalize policies and procedures related to the health services provided in the communities.
- To support the DPS in the finalization of delegated medical acts.
- To participate in the study on the consumption of medicines.
- To continue to train CHRs at the present pace (three weeks/year).
- To find, hire and train new CHRs for the communities where there are none.
SOCIAL SERVICES

In the autumn of 1988 the establishment of part-time school social services has been discussed with the relevant authorities. The objectives were to ensure the presence of community workers at the school at least once a week in order to discuss cases with student affairs technicians and to meet students in need within counselling-meetings. Prevention and screening services also required to be upgraded. These projects are continued with the available resources.

A file on family violence is been constituted. We should get a federal subsidy in this regard.

Senior citizens benefited from a daily follow-up. Several projects were undertaken. In Mistissini, for instance, five (5) elders were took in charge by a foster family providing special services.

Before quitting the Cree Board last March, the previous Social Coordinator prepared and distributed an information document on the functioning and the use of social services within the LCSC-SSC sharing of responsibilities framework.
N.N.A.D.A.P. (Alcohol and drug abuse prevention program)

The National Native Alcohol and Drug Abuse Program (NNADAP) is funded by the Ministry of Health and Welfare Canada and has completed another year of activities in the Inland communities of Waswanipi, Nemaska, Mistissini and the Oujé-Bougoumou. NNADAP has for approach: primary prevention. Therefore, most of the activities and services offered are at the community development level. We have been working, through this year, closely with the Band Councils, Health committees, recreation and sports associations, schools, medias, churches and other entities in the Inland communities. Trying to get more support from these entities have been one of our major goals through the implementation of projects. As we look back, we can say that we are getting more support now compared to previous years. But while wanting to prevent substance abuse situations and developing a better quality of life and offering alternative activities, we need to create a greater cooperation in between all entities.

In the Inland communities we have continued to promote public awareness about substance abuse. However, being a primary prevention program, we have extended involvement with a more global approach. Meaning that through our interventions we try to develop a better quality of life. Therefore, we also work on aspects such as: personal growth, life skills, relationships, communications skills... this approach still needs to be clarified even more, but we feel that it has a certain impact on individuals and on the communities. It is through the training sessions (3 or 4 during the year) that NNADAP prevention workers were able to develop their professional skills and oriented their interventions with a better understanding of substance abuse situations.

Through this year were able to observe a certain increase of individuals requesting to participate in a treatment program. Our program does not offer formal counseling services. From time to time we did however get involved to support these individuals. But in order to offer proper services in this field of interventions, the CBHSSJB, with the "Native Consulting Institute and the Ministry of Health and Welfare are conducting a research in order for the Crees of James Bay to have their own addiction treatment program and facilities. The nine Cree communities (including the Oujé-Bougoumou) have consulted to recommend and define the implementation of this treatment program. The goal is to have a Cree Treatment Centre in the James Bay Region. According to the progress of the feasibility study which is underway and the consultations with all the communities, this goal should become a reality in the near future.
HEALTH SERVICES

At the beginning of the financial year, we organized a major intervention according to a strategy devised in cooperation with the Northern Module following the occurrence of new tuberculosis cases. The situation is now under control.

The Health Coordinator spent most of her time coping with the high turnover of the nursing personnel. The hiring of a recruitment officer based in Montreal relieved the Health Coordinator from the daily follow-up of recruitment matters.

A training session was organized for CHRs.

One full-time and one half-time physicians joined the one already working in Mistissini for several years. We are still trying to hire a permanent physician for Waswanipi. We must continuously take into account the precarious housing situation while recruiting.

Efforts continue in order to incite beneficiaries to take in charge their own health. The next year will be the occasion of new developments in this regard.

Consultations at the Inland LCSC

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* Specialists' visits.
(1) Physician's visit: 3,5 days/week, each 1,5 to 2 months.
(2) Since August 1988.
(3) A physician visited Waswanipi 8 days a month.
ADMINISTRATIVE SERVICES

Major events occurred during the year.

The housing problem is definitely solved, in the short and mid-term, in Waswanipi since the Band Council finally provided a five-apartment block. But the situation is still worsening in Mistissini where immediate needs are obvious. We are presently waiting for an answer.

In January 1989 Chibougamaau Patients' Services opened in order to assist the beneficiaries coming for cares and the health professionals referring them to the hospital.

The contract respecting the provision of ambulance services with the Waswanipi Development Corporation has been renewed. In Mistissini a company made of local ambulance technicians is about to be founded to take over ambulance services in this community.

A radio-communication system was installed in June in Inland clinics and on vehicles used for the transportation of patients.

Adjustments were made as regards the distribution of personnel in all departments. All job descriptions were totally revised; each employee received (or will receive) a copy of his/her own one.

Books of procedures, personnel integration and orientation forms, plus personnel evaluation sheets were finalized and are currently used at the Inland LCSC.
# CHIBOUGWAAU PATIENTS' SERVICES

From January 30th to March 31st 1989

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(1) C = Children  
A = Adults  
(2) Total number = Cree Indian Centre + Hospital.  
(3) Number of days spent by transiting patients.  
(4) Number of hospitalization days.  
(5) Number of beneficiaries transported by LCSC's vehicles.
PLANNING, PROGRAMMING, RESEARCH, COMMUNICATION AND GENERAL SECRETARIAT SERVICES
INTRODUCTION

The year 1988-1989 was very productive for our services. Indeed, many files have been finalized and new ones are actually in a developmental phase. As planned, many activities regarding planning and programming services are recurrent because their goals are still important for the well-being of our population. We have improved our knowledge of the population's needs by making very useful research in specific area. Communication Service is in a phase of building information tools more adapted for our region. General Secretariat Service made updated documents for the Board of Directors and managed the on-going process regarding the standardization of the CBHSSJB's policies and procedures manuals. Finally, an important activity was done for the future of our services: the triennial programming for 1989-1992.

HIGHLIGHT IN 1988-1989

PLANNING SERVICE

Several files were submitted to this Service when it came to develop or to evaluate specific activities at the CBHSSJB. They pertained as much to the functioning of the organization as to the identification of our clientele's needs. The most important files either brought to an end or still active are the following:

- With the collaboration of Administrative Services and Regional Hospital Centre, production of a comprehensive document regarding the reorganization and new organigramme of CBHSSJB's Auxiliary Services.

- The functional plan for the future service point at Whapmagoostui has been approved by the Board of Directors and sent to the Ministry of Health (Québec) for final approval.

- The functional plan for the future service point for Ouje-Bougoumou community is in the stage to be approved by the population.

- Production of master plan on computerization of Administrative Services, medical archives and pharmacy. Also, a master plan on the same matter for both LCSCs has been approved by the IMC.
The policy on youth from 0 to 18 years old has been approved by the Board of Directors. Also, the master plan on senior citizens has been approved by the Board and Waswanipi and Mistissini were visited for discussion on specific development regarding this master plan.

Production of the functional plan on the future non-resident employees' residence to be located in Mistissini.

Production of a standardized form on beneficiary identification for both LCSCs. The same activity has been replicated for Val d'Or Patient Services.

Production of the triennial programming of our services for 1989-1992.

PROGRAMMING SERVICE

During the year 1988-1989, the Programming Service continued to develop new activities and programmes for the CBHSSJB. At the same time, statutory community health programmes such as "Bush Kit" Programme and Mercury Programme were more involved in increasing the population participation.

- Implementation of a "Table on Community Health Programming and Research" with the Northern Quebec Module (DSC-MGH) with Cree representatives (3 meetings a year).

- Training sessions with intervenors in community health programmes: nurses and CHR.

- Training sessions for hunters and trappers regarding the Bush Kit programme (8 bush kit instructors and 98 hunters and trappers).

- For the Mother and Child programme, some protocols were reviewed and training on these was given to the nurses.

- For the School Health programme, the English version of the document on STD and contraception was elaborated with the collaboration of Cree School Board intervenors, parents committees and with the Northern Quebec Module. A manual on STD prevention, diagnosis and treatment has been written and introduced to doctors and nurses.

- Tuberculosis screening and vaccination programmes were still in application.

- Audio-visual and educational material on STD and AIDS adapted to our population has been produced.

- Training sessions for nurses and CHRs on Mercury programme were provided.
- The collection of hair samples has been done in summer 88. The survey was more focused on target-groups (over 40 years old, women of child bearing age and newborns at birth). Also, a seasonal study was held in December 88 and January 89 in Whapmagoostui and Waswanipi. It will help us to have a better idea on the stability of methylmercury concentration in the same individuals over the course of four seasons.

- A manual on the methylmercury surveillance programme has been prepared for educational purpose. Also, a fish consumption guide, a pamphlet and a poster about mercury were prepared and distributed for the same purpose.

- As it is now, the Mercury programme is part of the orientation period in Chisasibi for all new nurses.

- The Laboratoire de santé publique du Québec acquired equipment which will permit the lab to do the mercury analyses more rapidly.

- In August 1988 there was a workshop of orientation on mercury and health held in Val d'Or. This workshop which was attended by mercury experts from all over the world was an important step in finetuning the mercury programme and defining new research avenues.

- Analysis of data collected from 1982 to 1987 and those collected by the federal government in 1970s was done. The report will be ready during 1989.

- Conferences on mercury were given at the Université du Québec à Montréal and the Université Laval.

- The James Bay Mercury Committee delegated the representative from the Cree Health Board to attend a conference in Urbino, Italy on metal toxicity.

COMMUNICATION SERVICE

In 1988-1989, Communication Service was involved in many projects.

- Writing and co-editing of the orientation book for health professionals has been carried over from the previous year. It will be ready by summer of '89.

- The recruitment video for health professionals was presented to the collaborators and to the CBHSSJB Board of Directors.

- Consultative and collaborative work was done with other services for the provision of information to the population. Collaboration was also given to such endeavours as the recruitment of nurses.
Talks began with the Cree Regional Network about air time for health communication.

Research was conducted to determine the communication needs of the services which deal directly with the population. The list of requests has been prioritized and plans have been made for the first series of communication projects.

RESEARCH SERVICE

In 1988-1989, two studies were conducted as regards the Cree Board's mandate. The first one consisted in home cares services. We have now a good picture of our clientele on that matter and also what kind of services we provided. These data with the recommendations will help us to produce a master programme on homecare and then to give better services to our population.

The other one was dealing with our population's mental health. Again, on this matter, we have now a socio-sanitary profile of our clientele facing these health conditions and situation. The report will be very useful for us in developing new programmes and services for the CBHSSJB as regards mental health.

One of the main preoccupation as regards the medical services provided by the CBHSSJB is medication consumption by our clientele. It seems that year after year, the costs related to medication are growing faster compared to our population growth. In that sense, the Research Service made a research project that will be done in 1989-1990.

Finally, after writing a document on our actual costs regarding community health research in a northern context, the Ministry increased our budget by 25 000$ (25%). With these new monies, it will be more easier to do research in our region.

GENERAL SECRETARIAT SERVICE

1988-1989 was a more regular year as regards specific files for this Service. Updating CBHSSJB's policies and procedures manuals was an on-going process. We are still working on a document management system. We keep the CBH informed on any new regulation that may affect the provision of health and social services.

However, the most important file managed by the Service was the approval of By-Law No. 8 by the Board of Directors. For now on, the CBHSSJB is on par with the regulation found in the Act respecting health services and social services (S-5).
TRAINING

Some training for our personnel has been useful in 88-89. The coordinator of community health programmes attended in an introductory course in computer. In the same way, the executive secretary received an upgraded course regarding the management of information with computer. Finally, our information officer attended a seminar in newsletter design and a computer course on wordprocessing and databasing.

PRIORITY IN 1989-1990

Our priorities in 1989-1990 are in continuity with our triennial programming. Mainly, they are the following:

- Master Plan on youth from 0 to 18 years old.
- Policy and Master Plan on mental health.
- Policy and Master Programme on homecare services.
- Information programmes and folders on services offered to the population.
- Study on medication.
- Finalization of the computerization of the Documentation Centre.
- Master Plans on computerization for the Regional Hospital Centre, Social Services Centre and Planning, Programming and Research Services.
- Master Plan on handicapped clientele.
- Production of video on prevention and control of obesity and diabetes. Revision of the book "A new baby in the family". Production of a booklet on contraception and prevention of STD and AIDS.
- Implementation of the Sexuality programme in secondary schools of the territory.
- Production of a audio-visual tape on mercury contamination adapted to Cree population's needs.
- Provision of information to the client population.
AUXILIARY SERVICES

Following the presentation of the positional paper by the Assistant General Manager - Administrative Services, various departments of the service were restructured and their existing mandates modified in some cases. The reorganization of the Cree Health Board in 1987 left the service without a solid structure and very general purpose within the CLSC type of structure. It was the objective of the services' management to undertake, following the recognition of then the general-manager for the need, to develop the plan of the services.

The general plan was tabled early in the fall, proposing additional positions within the direction of the service in order that it better facilitate the execution of its numerous responsibilities and duties. The initial response was very positive and steps are to be taken to further justify and eventually to implement the plan.

In conjunction of the newly acquired space for the Cree Patient Services of Val d'Or, it was seen necessary to develop the service to a realistic functional unit. Within the review, two separate functions of the service were identified; one to mainly administer the procedures and policies of the service-the other being the actual patient services where all efforts are made to maintain a high level of services to the beneficiaries. The "fruits of this labour" are now being realized; both the management and beneficiaries have given very positive support of this improvement.

At the time of this report, efforts are underway to develop the Reservation services of Chisasibi to the same degree of efficiency and development. The aim is that this very important unit of the system will be developed early in the fiscal year.

The exercise of developing the service is anticipated to be near completion by end of the present fiscal year. However, as in any other service the process will have to be reviewed periodically so as to address the change in the needs of the beneficiaries.
The Cree Patient Services were very pleased to move in January 1989 into their new offices. A spacious and colorful local of 2,700 square feet, located in a new building in the back of the St-Sauveur Hospital, on the second floor. An elevator has been installed for the patients' convenience.

Since the adoption of a document entitled: Val d'Or Patient Services - Objectives and Activities... the organizational chart and job descriptions has permitted us to increase our staff.

The Cree Patient Services Val d'Or now has a staff of twelve (12) persons with an efficiency to the highest level ever experienced for the last years. At all times they demonstrate a thorough and experience knowledge of both the medical and office skills and procedures. The staff maintain a steady and constant flow of high-quality work.

The 1988-89 Budget of the Val d'Or Patient Services has allowed the purchase of a more adequate telephone system, this system allows for a larger and more efficient call handling, secondly, the purchase of a new photocopier which was much needed. Finally, the Val d'Or Patient Services now has word processor as part of their new office equipment.

In comparison with 1987-88 statistics, we notice a slight decrease in the number of patients sent to Val d'Or in 1988-89.

<table>
<thead>
<tr>
<th></th>
<th>1987-88</th>
<th>1988-89</th>
</tr>
</thead>
<tbody>
<tr>
<td>CHILD</td>
<td>598</td>
<td>600</td>
</tr>
<tr>
<td>ADULT</td>
<td>1,925</td>
<td>1,288</td>
</tr>
<tr>
<td>* NOTE (ESCORT INCLUDED IN TOTAL # OF PATIENTS)</td>
<td></td>
<td></td>
</tr>
<tr>
<td>ESCORT</td>
<td>748</td>
<td>809</td>
</tr>
<tr>
<td>NEWBORN</td>
<td>99</td>
<td>118</td>
</tr>
<tr>
<td>TRANSPORT</td>
<td>10,140</td>
<td>10,381</td>
</tr>
</tbody>
</table>

(See Annex 1, for details of statistics)

For the future, planning will put an emphasis on providing a place for the beneficiaries with ample and suitable space, training courses for the employees and the expansion of the computerization capabilities.
FINANCE DEPARTMENT

This past year was one in which significant budget structure changes came into effect in terms of cost centers being redefined and in the most part, being under the financial responsibility of new directors.

The finance department, in its supporting capacity was required to be more actively involved than ever as a crucial data producing resource to management as a whole. This was by itself, a strenuous exercise as both clients and finance department staff had underwent numerous changes. Coupled to overall budget increases (8.1% over last year), additional grants and other complementary activities, the volume of transactions and interventions by the department have in consequence significantly increased.

Early 1988-89 was marked by the hiring a new assistant director of finance and temporary senior accounting clerk. Two positions in number are relatively significant (18% turnover) but as key positions, required most of the year to become fully functional.

Such is that short time term objectives set in the triennial programming could not be attained in the course of the year and leave behind somewhat of a disappointment. Nonetheless, it is expected that for the coming year, initiatives will be set forth to further the level of support by the finance department in matters which are of primary concern to its client; that is accurate, significant and prompt information relative to the financial operation of the organization.
CREE BOARD OF HEALTH AND SOCIAL SERVICES OF JAMES BAY

OPERATING FUND
REVENUES AND EXPENSES
FOR THE YEAR ENDING ON MARCH 31, 1989

<table>
<thead>
<tr>
<th></th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>REVENUES</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Grant from M.S.S.H.Q.</td>
<td>$16 460 911</td>
<td>$14 402 433</td>
</tr>
<tr>
<td>Patients contribution</td>
<td>43 881</td>
<td>40 997</td>
</tr>
<tr>
<td>Activity Centres recoveries</td>
<td>140 625</td>
<td>53 358</td>
</tr>
<tr>
<td>Other revenues</td>
<td>780 294</td>
<td>1 047 755</td>
</tr>
<tr>
<td><strong>TOTAL</strong></td>
<td>$17 425 711</td>
<td>$15 544 543</td>
</tr>
</tbody>
</table>

| **EXPENSES**         |              |              |
| Salaries             | $ 7 621 164  | $ 6 745 794  |
| Fringes benefits     | 2 092 309    | 1 903 532    |
| Other expenses       | 8 981 981    | 7 528 397    |
| **TOTAL**            | $18 695 454  | $16 177 723  |

**SURPLUS (DEFICIT)**  
($ 1 269 743)  
($ (633 180)
<table>
<thead>
<tr>
<th></th>
<th></th>
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</tr>
</thead>
<tbody>
<tr>
<td>Cash</td>
<td>$108,790</td>
<td>$871,763</td>
</tr>
<tr>
<td>Deposits</td>
<td>---</td>
<td>---</td>
</tr>
<tr>
<td>Accounts Receivable</td>
<td>652,927</td>
<td>582,952</td>
</tr>
<tr>
<td>- M.H.S.S.</td>
<td>325,381</td>
<td>200,040</td>
</tr>
<tr>
<td>- Other</td>
<td>443,506</td>
<td>501,904</td>
</tr>
<tr>
<td>TOTAL</td>
<td>$1,530,612</td>
<td>$2,156,659</td>
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</tbody>
</table>

<table>
<thead>
<tr>
<th></th>
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</thead>
<tbody>
<tr>
<td>Account Payable and accrued liabilities</td>
<td>$2,809,315</td>
<td>$2,082,434</td>
</tr>
<tr>
<td>Due to other funds</td>
<td>0</td>
<td>42,507</td>
</tr>
<tr>
<td>Other</td>
<td>9,000</td>
<td>27,656</td>
</tr>
<tr>
<td>TOTAL</td>
<td>$2,818,315</td>
<td>$2,152,597</td>
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<table>
<thead>
<tr>
<th></th>
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<tbody>
<tr>
<td>($1,287,703)</td>
<td>$4,062</td>
<td></td>
</tr>
<tr>
<td>$1,530,612</td>
<td>$2,156,659</td>
<td></td>
</tr>
</tbody>
</table>
## CREE BOARD OF HEALTH AND SOCIAL SERVICES OF JAMES BAY
### CAPITAL FUND
#### BALANCE SHEET
#### AS AT MARCH 31, 1989

### ASSETS

<table>
<thead>
<tr>
<th></th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>CURRENT ASSETS</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Accounts receivable</td>
<td>$79,190</td>
<td>$377,190</td>
</tr>
<tr>
<td>Total of current assets</td>
<td>$79,190</td>
<td>$377,190</td>
</tr>
<tr>
<td><strong>LONG TERM ASSETS</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Buildings, leasehold improvement</td>
<td>$1,959,551</td>
<td>$660,888</td>
</tr>
<tr>
<td>Equipment, Vehicles</td>
<td>$2,511,973</td>
<td>$2,182,465</td>
</tr>
<tr>
<td>Deposit on assets</td>
<td>$942,096</td>
<td>$942,096</td>
</tr>
<tr>
<td>Total on long term assets</td>
<td>$5,441,620</td>
<td>$3,785,449</td>
</tr>
<tr>
<td><strong>TOTAL</strong></td>
<td>$5,490,810</td>
<td>$4,162,639</td>
</tr>
</tbody>
</table>

### LIABILITIES

<p>| | | |</p>
<table>
<thead>
<tr>
<th></th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>Account Payable</td>
<td>$20,573</td>
<td>$20,573</td>
</tr>
<tr>
<td>Due to Other Funds</td>
<td>269,768</td>
<td>238,259</td>
</tr>
<tr>
<td>TOTAL</td>
<td>$290,341</td>
<td>$258,832</td>
</tr>
<tr>
<td>Debantures</td>
<td>$1,500,000</td>
<td>0</td>
</tr>
<tr>
<td>TOTAL</td>
<td>$1,790,341</td>
<td>$258,832</td>
</tr>
</tbody>
</table>

### BALANCE OF FUND

<p>| | | |</p>
<table>
<thead>
<tr>
<th></th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>BALANCE OF FUND</td>
<td>$3,700,469</td>
<td>$3,903,807</td>
</tr>
<tr>
<td>TOTAL</td>
<td>$5,490,810</td>
<td>$4,162,639</td>
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</table>